

Name of meeting: Cabinet

Date: 20 March 2018

Title of report: Outline proposals to support social care in 2018/19

Purpose of report

The finalised financial settlement for 2018/19 announced by Government on 7 February 2018 included an extension of the Adult Social Care Support Grant for a further year with an additional national funding allocation of £150m in 2018/19. This equates to a Kirklees share of **£1.16m** based on the relative funding formula.

In addition, as a result of the successful bid in relation to Leeds City Region Business 100% retained business rates pilot, up to £1.6m of additional resources will be available in 2018/19.

The purpose of this report is to set out indicative areas of investment in 2018/19 that reflect the one-off nature of the funding subject to approval of Council in the next municipal year.

Key Decision - Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards?	No
Key Decision - Is it in the Council's Forward Plan (key decisions and private reports?)	Not applicable If yes also give date it was registered
The Decision - Is it eligible for call in by Scrutiny?	Yes
Date signed off by Strategic Director & name	12 th March 2018 – Richard Parry
Is it also signed off by the Service Director - Finance, IT and Transactional Services?	12 th March 2018 – Debbie Hogg (Eamonn Croston)
Is it also signed off by the Service Director - Legal Governance and Commissioning?	12 th March 2018 – Julie Muscroft
Cabinet member portfolio	Cllr Cathy Scott, Cllr Graham Turner and Cllr Viv Kendrick

Electoral wards affected: Individuals in all wards

Ward councillors consulted: None

Public

1. Summary

The pressures facing Adult Social Care locally and nationally are well-rehearsed and arise from demographic growth (greater numbers and levels of complexity of need for both younger people with a disability and older people), the need to sufficiently fund a sustainable care market and the greater levels of activity and pressure arising from the interface with acute hospital care and legislative and case law changes (such as Deprivation of Liberty Safeguards). In addition, Adult Social Care is the largest single budget area in the Council and so needs to deliver reductions in expenditure (savings) alongside managing the pressures outlined above and delivering transformation.

In recent years, whilst there has been a national recognition of the need for a sustainable social care funding solution, this has not yet been achieved, with work on a Green Paper due to take place from summer 2018. Instead, there have been a number of one-off and short term funding announcements with varying conditions and requirements, often associated with supporting the NHS and other external organisations.

Social Care for Children again presents financial challenge locally and nationally and is the second largest area of controllable spend for councils with social care responsibility.

Adult Social Care Support Grant:

In February 2018, there was an extension of the Adult Social Care Support Grant for a further year with an additional national funding allocation of £150m in 2018/19. The Funding allocation is based on relative needs and the Kirklees share is **£1.16m**.

It is expected to be used by Councils to build on their progress so far in supporting sustainable local care markets.

This funding will be distributed as a section 31 grant from the Ministry of Housing, Communities (MHLG) and Local Government. The grant will not be ring-fenced, which means there will be no conditions or reporting requirements attached to it. However, the Secretary of State indicated that he would expect to see councils use it to build on their progress so far in supporting sustainable local care markets. Locally, new home care contracts have been procured with a substantial uplift in the rates payable to home care providers in order to support market sustainability.

The Ministry of Housing, Communities and Local Government has indicated that the Grant Determinations for this funding and the improved Better Care Fund (iBCF) will be provided in April.

Leeds City Region's pilot application for 100% devolved business rates

Kirklees officers, in conjunction with Leeds Council, have and continue to support the arrangements for governing this resource. The additional resources are anticipated to be one off as the pool will only run for one year. The available resources are dependent on the performance of the constituent authorities' business rates collection, using their baseline budgeted income assumptions as a starting point. The financial modelling underpinning the pilot arrangement across the seven member authorities is technically very complex, and went through a number of changes and updates since the original pilot bid submission in October 2017. Based on the most current model, which reflects finalised individual Council baseline budgeted income estimates for 2018/19, (and which had to be submitted to MHLG

by the start of February 2018), officers have further reviewed the potential financial impact for the Council and are reasonably confident that up to £1.6m of additional resources will be available in 2018/19.

As with the existing pool arrangements, the pool will be managed by a Joint Committee consisting of the Leaders of the pooling authorities.

In addition, the financial performance will be monitored and reported throughout the financial year as part of the Quarterly Financial Monitoring information submitted to Cabinet.

This paper proposes a number of areas of investment of the above funds, reflecting the one-off nature of the funding, to better support vulnerable individuals who may be in need of social care support.

2. Information required to take a decision

There are a number of broad areas that it is proposed will be invested in, subject to more detailed work and subsequent approval in the new municipal year.

Investment in technology and equipment that enables individuals to remain as independent as possible

There is an ever increasing range of equipment and technology that can be used to increase the independence of individuals. Initiatives such as single handed care reviews have enabled equipment (hoists etc) to be used to reduce the number of instances where 2 home carers are needed to support moving and handling. Assistive Technology (sensors, GPS devices etc) can be used to enable positive risk taking for people of all ages and provide reassurance to family carers, particularly for people with more complex needs. A period of "double running" is often needed to enable people to gain confidence in new equipment.

Staffing capacity to balance day to day activity and transformation

There is a significant programme of transformation in social care. Much of this is being lead and supported by front line staff who have been enthusiastic about the opportunities to work differently. Inevitably, against a backdrop of increased operational pressure and the time taken to develop and embed new ways of working such as Strength Based Practice, there is a significant risk to maintaining both the pace of transformation and day to day operational delivery of assessments, reviews and safeguarding activity. It is therefore proposed to use some of the money to ensure that there is staffing capacity (particularly front line social work and occupational therapy capacity) to manage these competing pressures and demands over the coming year. This will sit alongside a demand and capacity analysis that models the impact of increasing demand against the opportunities provided by transformation (locality working, changes to social care front door, provider supported reviews etc) to understand the longer term staffing models that are needed (numbers, skill mix, succession planning etc).

Support to develop a more sustainable care market

Increased complexity of care, external pressures such as increasing national living wage and other employment changes, increased regulatory pressure and competing alternative employment opportunities are creating real pressure on social care providers locally and nationally. Locally, the Kirklees Skills Strategy recognises the sector and proposes a number of actions. The Council and the 2 CCGs have an integrated approach to supporting

and managing quality in the independent sector. Engagement with providers has identified a number of actions that they consider would be valuable to them. Further work will be undertaken to improve quality and mitigate risk to provider stability. In addition, the work on reviews and use of equipment will free up capacity with providers.

Specialist accommodation

The importance of appropriate housing and accommodation to maximise independence is well recognised. It is clear that additional supported housing and accommodation needs to be commissioned to meet a number of needs. Initial demand analysis has been undertaken and programme management arrangements are being put in place to translate this into a range of deliverable sites with a range of developers who can develop and manage the appropriate accommodation. Funding will be used to support this programme of work to move at a quicker pace, recognising the long lead time to develop, build and staff the right sort of accommodation.

Managing Demand

The 2018/19 budget makes some assumptions about the level of increased demand that will be experienced by the Council. Demand however is subject to a number of variables and so cannot always be reliably predicted, particularly during a period of transformation which involves a number of demand management actions. Increased demand is a significant source of risk to all councils with social services responsibilities and so, in the event that excess demand pressures materialise during this period, it is proposed to use some funding as risk mitigation. Ultimately, a sustainable national solution is required and it is clear that the series of short term funding announcements is at least partially intended to bridge the gap until a more sustainable national solution is identified.

3. Implications for the Council

3.1 Early Intervention and Prevention (EIP)

This range of activity, particularly in relation to accommodation and equipment, will support Early Intervention and Prevention.

3.2 Economic Resilience (ER)

Increased independent sector resilience will contribute positively to Economic Resilience.

3.3 Improving Outcomes for Children

Assistive Technology and Equipment can be used to positively impact on the independence and future care needs of children with disabilities as can specialist accommodation.

3.4 Reducing demand of services

Much of the social care transformation programme is intended to reduce or contain future demand for services

3.5 Legal/Financial or Human Resources

The funding allocations referred to in this report are one-off resources for 2018-19 and it is intended that they will be allocated into service during 2018/19 as supplementary (temporary) budget allocations, subject to the detailed development and subsequent approval of the broad areas of investment highlighted in this report. As proposals are developed, the Council will have regard to its obligations under the Equality Act 2010 and other relevant legislation and case law and will ensure that relevant consultation

and/or engagement is carried out at the appropriate times as well as any other relevant steps taken.

4. Consultees and their opinions

There has been consultation with social care managers and with relevant portfolio holders.

5. Next steps

More detailed proposals relating to the above broad areas of investment will be developed.

6. Officer recommendations and reasons

That the broad areas for investment outlined above are noted and supported in order that more detailed work is undertaken as appropriate.

7. Cabinet portfolio holders's recommendations

That the broad areas for investment outlined above are noted and supported in order that more detailed work is undertaken as required.

That the Council continue to advocate for a national sustainable solution for adult social care, based on recurrent funding.

8. Contact officer

Amanda Evans – Service Director Adults Social Care Operations
Eamonn Croston – Head of Finance & Accountancy

9. Background Papers and History of Decisions

Government Finalised Financial Settlement 2018/19, 7 February 2018
Papers considered at Budget Council on 14 February 2018.

10. Strategic Director responsible

Richard Parry – Strategic Director Adults and Health